

Message Text

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INFO OCT-01 ISO-00 CIAE-00 PM-03 INR-05 L-01 ACDA-05

NSAE-00 PA-01 RSC-01 PRS-01 SP-02 USIA-06 TRSE-00

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TO SECSTATE WASHDC 8521

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C O N F I D E N T I A L SECTION 1 OF 2 USNATO 6061

E.O. 11652: GDS

TAGS: PFOR, NATO

SUBJECT: OCTOBER 30 NAC: STRENGTHENING LINKS BETWEEN NATO AND NAA

REF: A. USNATO 5960

B. STATE 237042

SUMMARY: OCTOBER 30 NAC DISCUSSED TOPIC OF STRENGTHENING LINKS
BETWEEN

NATO AND NAA OUTLINED BY SYG LUNS' PO OF OCTOBER 23(REF A). ALL
ALLIES

FAVORED SYG'S POSITION THAT ALLIANCE SHOULD IMPROVE ITS TIES WITH
PARLIAMENTARIANS BUT AVOID INSTITUTIONALIZATION OF SUCH TIES. ALLIES
ALSO AGREED WITH SYG THAT NATO SHOULD AVOID JOINT MEETINGS. ALLIES
GENERALLY OPPOSED SUGGESTION THAT HONORARY PRESIDENT OF COUNCIL MIGHT
ADDRESS NAA. PERMREPS GENERALLY ACCEPTED SUGGESTIONS BY U.S. REP
(MCAULIFFE) THAT COUNCIL DIRECT SPC TO STUDY FURTHER MEANS OF
IMPLEMENTING PARA 13 OF OTTAWA DECLARATION BUT DEFER ANY ACTION
UNTIL AFTER NAA PRESENTS ITS OWN RECOMMENDATIONS. U.S. SUGGESTION
THAT PARLIAMENTARIANS INCLUDING NAA BE MENTIONED IN FORTHCOMING
MINISTERIAL COMMUNIQUE WAS FAVORED BY OTHER ALLIES WITH
EXCEPTION OF FRENCH PERMREP WHO RESERVED POSITION UNTIL HE
COULD SEE LANGUAGE. END SUMMARY

1. A/SYG (PANSA) OPENED DISCUSSION ON STRENGTHENING LINKS
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BETWEEN NATO AND NORTH ATLANTIC ASSEMBLY (NAA), SAYING NAA
EXPECTS TO SEE PARA 13 OF OTTAWA DECLARATION TRANSLATED INTO
REALITY. STRENGTHENED LINKAGE IS ALSO IN INTEREST OF ALLIANCE,
SAID PANSA, WHICH CAN GAIN BY INCREASING CONTACTS WITH PARLIAMEN-

TARIANS, ESPECIALLY IN IMPORTANT ARENA OF PUBLIC OPINION. HOWEVER, HE WARNED, ALLIANCE MUST ALSO AVOID ANY INSTITUTIONALIZATION OF THESE RELATIONS. PANSА SAID THAT SYG'S PO OF OCTOBER 23 (REF A) CONTAINS MAIN LINES THAT SECRETARY GENERAL LUNS WILL PRESENT IN HIS ADDRESS TO NAA ON NOVEMBER 14. PANSА WAS PARTICULARLY INTERESTED IN REACTIONS OF THE ALLIES TO PARA 7 OF PO.

2. U.S. REP (MCAULIFFE) DRAWING ON HIS INSTRUCTIONS (REF B), ENDORSED EFFORTS OF SYG TO PROMOTE NAA/NATO TIES. HE ALSO ENDORSED POSITION THAT SYG SCRUPULOUSLY AVOID MEASURES THAT MIGHT INSTITUTIONALIZE THESE TIES. HE SUGGESTED THAT U.S. WOULD BE WILLING TO EXPLORE IDEA OF ADDRESS TO NAA BY HONORARY PRESIDENT OF COUNCIL. HE STRESSED THAT SUCH ADDRESS SHOULD NOT BE FOLLOWED BY FORMAL DISCUSSION, BUT FONMIN ACTING AS HONORARY PRESIDENT COULD ENTER INTO INFORMAL DISCUSSION ACTING ONLY IN HIS NATIONAL CAPACITY. MCAULIFFE THEN OFFERED TWO U.S. SUGGESTIONS FOR POSSIBLE MEASURES TO STRENGTHEN RELATIONS WITH NAA: COUNCIL COULD DIRECT SPC TO STUDY MEANS TO IMPLEMENT PARA 13 OF OTTAWA DECLARATION; AND COMMUNIQUE OF FORTHCOMING MINISTERIAL MEETING MIGHT CONTAIN EXPLICIT REFERENCE TO PARLIAMENTARIANS, NAA OR OTHER PARLIAMENTARY BODIES.

3. GERMAN PERMREP (KRAPP) AGREED WITH THRUST OF SYG'S PO. HE SAID THAT THOUGH COUNCIL MUST HAVE FRIENDLY RELATIONS WITH PARLIAMENTARIANS, IT SHOULD AVOID INSTITUTIONALIZING THESE RELATIONS. KRAPP ALSO AGREED THAT MENTION OF PARLIAMENTARIANS IN MINISTERIAL COMMUNIQUE MIGHT BE GOOD SINCE THEY OFTEN SEEM FRUSTRATED BY LACK OF RECOGNITION.

4. FRENCH PERMREP (DE ROSE) SAID THAT HIS AUTHORITIES APPROVE BOTH NEGATIVE AND POSITIVE ASPECTS OF SYG'S PO. DE ROSE WAS HESITANT REGARDING THE SUGGESTIONS THAT HONORARY PRESIDENT OF COUNCIL ADDRESS NAA FEARING THIS WOULD IMPLY OFFICIAL RECOGNITION OF NAA.

5. THE BELGIAN PERMREP (DE STAERCKE) ON INSTRUCTIONS, REQUESTED THAT DURING ADDRESS TO NAA, SYG MIGHT MENTION RECENT CONFIDENTIAL

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MOVES BY GOVERNMENT OF BELGIUM TO RECOGNIZE STATUS OF NAA AS INTERNATIONAL ORGANIZATION HEADQUARTERED IN BRUSSELS AND TO EXTEND DIPLOMATIC IMMUNITIES. DE STAERCKE'S AUTHORITIES WERE ALSO HESITANT REGARDING ADDRESS TO ASSEMBLY BY HONORARY PRESIDENT OF THE COUNCIL ACTION IN NAME OF ALLIANCE. DE STAERCKE THEN ASKED, SOLELY ON PERSONAL BASIS, WHY SO MANY ALLIED GOVERNMENTS ARE OPPOSED TO INSTITUTIONALIZATION.

6. A/SYG PANSА RESPONDED THAT INSTITUTIONALIZATION WOULD CREATE NEW PROBLEMS, IN SOME CASES INVOLVING CONSTITUTIONAL CONSIDERATIONS. UK PERMREP (PECK) FEARED THAT INSTITUTIONALIZATION MIGHT LEAD TO "DREAD EXAMPLE" OF WEU IN WHICH REPRESENTATIVES SIT AS NATIONAL UNITS, UNABLE TO ACT. CHARGE MCAULIFFE RESPONDED

THAT BECAUSE OF SEPARATION OF POWERS WITHIN USG, INSTITUTIONALIZATION OF RELATIONS BETWEEN NAA AND NATO MIGHT CREATE CONSTITUTIONAL PROBLEMS FOR THE U.S.

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7. THE ITALIAN PERMREP (CATALANO) AGREED THAT IS IS BEST TO AVOID ANY INSTITUTIONALIZATION OF RELATIONS. HE SAID ROME ALSO OPPOSES ADDRESS TO ASSEMBLY BY HONORARY PRESIDENT OF THE COUNCIL, FEELING THAT SYG SHOULD BE THE COUNCIL'S SPOKESMAN.

8. AMBASSADOR PECK AGREED IN PRINCIPAL WITH IDEA OF STRENGTHENING TIES BETWEEN NAA AND NATO. HE DID NOT THINK THE HONORARY PRESIDENT OF THE COUNCIL SHOULD ADDRESS ASSEMBLY BELIEVING IT PREFERABLE THAT HEAD OF GOVERNMENT OF COUNTRY HOSTING NAA ANNUAL MEETING SHOULD MAKE SUCH ADDRESS, AS WILL HAPPEN IN UK NEXT MONTH.

9. THE NETHERLANDS REP (BUWALDA) REPORTED THAT HIS GOVERNMENT BELIEVES THERE MUST BE FURTHER STUDY TO IMPROVE RELATIONS WITH PARLIAMENTARIANS. THE HAGUE WELCOMES IDEA OF ADDRESS BY HONORARY PRESIDENT OF COUNCIL, INCLUDING DISCUSSION PERIOD AFTERWARDS. HOWEVER

BUWALDA WAS IMPRESSED BY THE ARGUMENTS OF OTHERS AND WOULD REPORT THESE TO HIS GOVERNMENT. THE NETHERLANDS ALSO FEELS THAT SUGGESTION OF JOINT MEETINGS DESERVES FURTHER EXPLORATION.

10. GREEK PERMREP (THEODOROPOULOS) SAID HIS GOVERNMENT IS VERY INTERESTED IN ISSUE NATO RELATIONS WITH PARLIAMENTARIANS. GREECE WILL SOON HAVE PARLIAMENT AND GREEK FONMIN WILL BECOME HONORARY PRESIDENT OF THE COUNCIL IN FEW MONTHS. ATHERNS FEELS THAT ADDRESS BY HONORARY PRESIDENT IS NOT APPROPRIATE
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IN AS MUCH AS SYG IS BETTER REPRESENTATIVE OF ALLIANCE. THEODOROPOULO

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POINTED OUT THAT INSTITUTIONALIZATION WOULD CREATE PROBLEM OF DEVISING SYSTEM OF PROPORTIONAL REPRESENTATION IN ADDITION TO POSSIBLE CONSTITUTIONAL PROBLEMS.

11. CANADIAN PERMREP (MENZIES) AGREED WITH SYG'S PO BUT FELT THAT RATHER THAN REJECTING CERTAIN SUGGESTIONS OUT OF HAND, IT WOULD BE PREFERABLE TO SAY THAT FURTHER STUDIES ARE UNDER WAY. MENZIES ALSO SUGGESTED THAT ALLIES MIGHT WISH TO EXPLORE WHAT OTHER DELEGATIONS ARE DOING IN REGARD TO RELATIONS WITH THEIR OWN PARLIAMENTARIANS.

12. THE NORWEGIAN CHARGE (SELMER) SAID OSLO INTERPRETS PARA 13 OF OTTAWA DECLARATION AS DIRECTED AT RELATIONS BETWEEN NATIONAL PARLIAMENTARIANS AND NOT EXPLICITLY AT RELATIONS BETWEEN NATO AND NAA. SELMER FEARED, THEREFORE, THAT ALLIANCE MAY BE OVER-REACTING TO ITS OWN DECLARATION. HE SAID EMPHASIS IN OSLO IS ON FURTHER STUDY AND EXPLORATION OF ISSUE, AND THAT HE HOPED THEREFORE, WHEN COMMENTING ON VARIOUS SUBJECTS MENTIONED IN PARA 7 OF PO, SYG WOULD BE NON-COMMITTAL.

13. DANISH PERMREP (SVART) WAS UNDER INSTRUCTIONS SIMPLY TO AGREE WITH PO. HE PERSONALLY BELIEVED IT WOULD BE IN SPIRIT OF PARA 13 TO UNDERTAKE STUDIES ON FURTHER STEPS TO IMPROVE RELATIONS.

14. MCAULIFFE MENTIONED HOW HELPFUL IS AND OTHER ALLIED DELEGATIONS HAD BEEN IN ASSISTING U.S. MISSION DURING VISITS OF SCORES OF MEMBERS OF US CONGRESS AND SAID USNATO STANDS READY TO ASSIST OTHER DELEGATIONS IN A SIMILAR MANNER WHEN THEIR PARLIAMENTARIANS VISIT WITH THEM.

15. A/SYG PANSA SUMMED UP, SAYING EVERYONE SEEMED AGREED THAT COUNCIL SHOULD IMPLEMENT PARA 13 BUT SHOULD NOT OVERREACT TO IT BY INSTITUTIONALIZING NATO-NAA RELATIONS. HE SAID THERE ALSO SEEMED TO BE GENERAL SUPPORT FOR SYG'S PO AND SAID MEMBERS COULD TRUST SYG TO USE APPROPRIATE TONE IN HIS ADDRESS. COUNCIL SEEMED TO SEE MERIT IN IDEA OF MINISTERIAL COMMUNIQUE MENTIONING NAA, BUT OBJECTED TO ADDRESS TO NAA BY HONORARY PRESIDENT OF COUNCIL. PANS

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SAID CONSENSUS ALSO WAS AGAINST ANY JOINT MEETINGS OF THE TWO ORGANIZATIONS.

16. A/SYG PANSA SUGGESTED COUNCIL COULD ASK SPC TO STUDY ISSUE FURTHER, OR, AS ALTERNATIVE, ASK IS TO DEVELOP NEW PAPER. IT WAS SUGGESTED THAT NAA WILL ITSELF ADDRESS THIS QUESTION WITHIN A FORTNIGHT AND IT MIGHT BE BEST TO WAIT FOR THESE RECOMMENDATIONS.

17. GREEK PERMREP STATED THAT ANY COMMUNIQUE OF NATO MINISTERIAL MEETING SHOULD ONLY COMMEND, NOT ENDORSE, NAA. THIS PROVOKED

FRENCH PERMREP TO RESERVE HIS POSITION ON MENTION IN COMMUNIQUE
UNTIL HE COULD SEE LANGUAGE. HE POINTED OUT THAT RELATIONS WITH
PARLIAMENTARIANS HAD BEEN MENTIONED IN OTTAWA DECLARATION AND
WONDERED WHETHER FURTHER MENTION OF THEM WILL NOT LEAD THEM TO
EXPECT SUCH TREATMENT AFTER EACH MINISTERIAL.

MCAULIFFE

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